

Committee :	Date	Classification	Report No.	Agenda Item No.
Licensing Sub Committee	26 February 2018	Unclassified		

Report of : David Tolley Head of Environmental Health & Trading Standards Originating Officer: Catrina Marshall Licensing Officer	Title: Licensing Act 2003 Application for a new Premises Licence for : Chupeton Ltd 61-63 Old Bethnal Green Road London E2 6QA Ward affected: St Peters
--	---

1.0 Summary

Applicant: **Robert Hickey**

Name and Address of Premises: **Chupeton Ltd**
61-63 Old Bethnal Green Road
London
E2 6QA

Licence sought: **Licensing Act 2003 – Premises Licence**

- The Sale by retail of Alcohol

Objectors: **Local Resident**

2.0 Recommendations

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

LOCAL GOVERNMENT 2000 (Section 97)
LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for register

If not supplied, name and telephone number of holder

File Only

Catrina Marshall
020 7364 2665

3.0 **Background**

This is an application for a new premises licence for
Chupeton Ltd
61-63 Old Bethnal Green Road
London E2 6QA

3.1 The applicant has described the premises as follows:
End of terrace Victorian shop. Deli type, requiring off licence to specialise in aperitif and licence for tastings

3.2 A copy of the application is enclosed as **Appendix 1**.

3.3 The applicant has applied for the sale of alcohol for the following hours:

Sale of alcohol – (Both on and off)

- Monday to Thursday 11:00hrs to 23:30hrs
- Friday and Saturday 11:00hrs to 00:00hrs
- Sunday from 11:00hrs to 22:30hrs

Hours premises are open to the public:

- Monday to Thursday 10:00hrs to 23:30hrs
- Friday and Saturday 10:00hrs to 00:30hrs
- Sunday from 10:00hrs to 23:00hrs

3.4 **Applicant has now amended their hours following a meeting with Environmental Protection and Police:**

Supply of Alcohol - Monday to Thursday until 23:00 hours, premises closing at 23:30 hours with all other hours as per original application.

4.0 **Location and Nature of the premises**

4.1 Photographs of the venue and immediate vicinity will be provided at the hearing.

4.2 The site plan of the venue is included as **Appendix 2**.

4.3 Maps showing the vicinity are included as **Appendix 3**.

4.4 Details of other licensed venues in the immediate vicinity are included as

(Convenience Store)
55 Old Bethnal Green Road
London
E2 6QA

Licensable Activities authorised by the licence

Retail sale of alcohol

The times the licence authorises the carrying out of licensable activities Supply of Alcohol –

The sale by retail of alcohol – (Off Sales Only)

- Monday to Sunday from 09:00 hours to 23:00 hours

The opening hours of the premises

- Monday to Sunday from 07:00 hours to 23:00 hours

5.0 Licensing Policy and Government Advice

5.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on 1st November 2013.

5.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.

5.3 The Home Secretary has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.homeoffice.gov.uk. It was last revised in April 2017.

5.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, that in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

6.0 Representations

6.1 This hearing is required by the Licensing Act 2003, because relevant representations have been made by a local resident.

- Charmian Bedford (**Appendix 4**)

6.2 All of the responsible authorities have been consulted about this application. They are as follows:

- The Licensing Authority
- The Metropolitan Police
- The LFEPA (the London Fire and Emergency Planning Authority).
- Planning
- Health and Safety
- Noise
- Trading Standards
- Child Protection
- Public Health

- 6.3 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
- the prevention of crime and disorder
 - the prevention of public nuisance
- 6.4 All representations have to meet basic legal and administrative requirements. If they fail to do so they cannot be accepted. When rejected the person sending in the representation must be written to, and an explanation for rejection given in writing
- 6.5 A responsible authority or other person can make a representation. There are two tests for other persons and only one for a responsible authority. The two tests are contained in Section 18 of the Act.
- 6.6 All representations must be “about the likely effect of the grant of the premises licence on the promotion of the licensing objectives.” Likely means something that will probably happen, i.e. on balance more likely than not.
- 6.7 Representations by responsible authorities do not have to meet the second test of not being vexatious and frivolous. Other persons have to meet this test.
- 6.8 The Home Office recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation.
- 6.9 Section 182 Advice by the Home Office concerning relevant, vexatious and frivolous representations is attached as **Appendix 5**.
- 6.10 All the representations in this report have been considered by the relevant officer (Team Leader Licensing & Safety) and determined to have met the requirements of the Licensing Act 2003.
- 6.11 The objections cover allegations of:
- Anti-social behaviour from patrons leaving the premises
 - Close proximity to residential properties
 - Magnet for anti-social behaviour
 - Noise whilst the premises is in use
- 6.12 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.
- 6.13 The applicant has offered measures in the operating schedule of the application that address the promotion of the Licensing Objectives. If there were no representations, the Licensing Authority would grant the licence, with conditions consistent with the operating schedule, which are relevant, proportionate and enforceable. Members are asked to consider the

schedule and incorporate any conditions as necessary to address the licensing objectives.

7.0 Conditions consistent with Operating Schedule

- A Challenge 25 proof of age scheme shall be operated at the premises where the only acceptable forms of identification are recognised photographic identification cards, such as a driving licence, passport or proof of age card with the PASS Hologram.
- An incident log shall be kept at the premises, and be available on request to the Police or an authorised officer. It must be completed within 24 hours of any incident and will record the following:
 - a) all crimes reported to the venue;
 - b) all ejections of patrons;
 - c) any complaints received concerning crime and disorder
 - d) any incidents of disorder;
 - e) all seizures of drugs or offensive weapons;
 - f) any refusal of the sale of alcohol;
- During the hours of operation of the premises licence, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in all areas inside and out.
- Notices shall be prominently displayed at all exits requesting patrons to respect the needs of local residents and businesses and leave the area quietly.

8.0 Conditions Agreed/Requested by Responsible Authority

9.0 Amended Hours agreed with **Environmental Protection** after meeting: to amend the hours for **Monday to Thursday:-Supply of Alcohol till 23:00 hours, premises closing at 23:30 hours** (as per your application), with all other hours as per original the original application. **Appendix 6.**

10.0 Conditions agreed by **Police**:

1) A CCTV system to be put in place, the cameras are to be of sufficient quality so that peoples faces are clearly identifiable from the footage. The cameras are to be placed in such a way as they cover areas of the premises specified by the Police.

The system is to record the footage and to keep it for a minimum of 30 days and a copy off CCTV footage is to be made available to Police or the Local Authority upon request (subject to data protection legislation). While the premises are open to the public a member of staff must be on duty who can operate the CCTV system.

2) An Incident Report book is to be kept and used to record all incidents of crime and disorder as well as any incidents of note. This book is to be

made available on request to any Police officer or representative of a responsible authority. **Appendix 7**

11.0 Licensing Officer Comments Appendix 8

11.1 The following is intended to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.

11.2 Guidance issued under section 182 of the Licensing Act 2003

- ❖ As stated in the guidance it is “provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act.” It is a key medium for promoting best practice, ensuring consistent application and promoting fairness equal treatment and proportionality (1.7).
- ❖ Also “as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons. Departure from this Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken.” Therefore licensing authorities will need to give full reasons for their actions (1.9).
- ❖ Also Members should note “A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives.” (1.12)
- ❖ Also, “The licensing authority may not impose any conditions unless its discretion has been exercised following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives.” Therefore, conditions may not be imposed for the purpose other than promoting the licensing objectives and in some cases no additional conditions will be appropriate. (10.8)
- ❖ Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.4).
- ❖ The Guidance states: “Where there are objections to an application to extend the hours during which licensable activities are to be carried on and the licensing authority determines that this would undermine the licensing objectives, it may reject the application or grant it with appropriate conditions and/or different hours from those requested.”

(10.14)

- ❖ Mandatory conditions must be imposed (10.27) and censorship avoided (10.17).
- ❖ The Guidance states: “It is still permitted to sell alcohol using promotions (as long as they are compatible with any other licensing condition that may be in force), and the relevant person should ensure that the price of the alcohol is not less than the permitted price. Detailed guidance on the use of promotions is given in the guidance document available on the Gov.uk website.” (10.60) Also, “Licensing authorities should not attach standardised blanket conditions promoting fixed prices for alcoholic drinks to premises licences or club licences or club premises certificates in an area.” (10.21)

11.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sell alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.

11.4 In all cases the Members should make their decision on the civil burden of proof, that is “the balance of probability.”

11.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.

11.6 The Government has advised that conditions must be tailored to the individual type, location and characteristics of the premises and events concerned. Conditions cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff and standardised conditions should be avoided where they cannot be shown to be appropriate. (1.16/1.17)

11.7 The Council’s Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.

11.8 In **Appendices 9 - 13** Members are given general advice, and also have explanations of the Council’s Licensing Policy, Government advice and other legislation relating to the matters previously identified.

12.0 **Legal Comments**

12.1 The Council’s legal officer will give advice at the hearing.

13.0 **Finance Comments**

13.1 There are no financial implications in this report.

14.0 Appendices

- | | |
|--------------------|---|
| Appendix 1 | A copy of the application |
| Appendix 2 | Site Plan |
| Appendix 3 | Maps of the surrounding area |
| Appendix 4 | Representations of Charmian Bedford |
| Appendix 5 | Section 182 Guidance by the Home Office concerning relevant, vexatious, and frivolous representations |
| Appendix 6 | Amended Hours agreed with Environmental Protection after meeting |
| Appendix 7 | Agreed Conditions with Police |
| Appendix 8 | Licensing Officer comments on noise while the premises is in use |
| Appendix 9 | Licensing Policy on Public Nuisance |
| Appendix 10 | Section 182 Guidance on Public Nuisance |
| Appendix 11 | Licensing Officer comments on access/egress |
| Appendix 12 | Planning |
| Appendix 13 | Licensing Policy relating to hours of trading |